



Douglas County Local Public Safety Coordinating Council (LPSCC)

Adapt, 621 W. Madrone St., Roseburg
 Tuesday, Feb. 4, 2020, 11:30 a.m.

DRAFT MEETING MINUTES

Members Present:

<p>Chris Boice, <i>Commissioner (Chair)</i> Dan Bouck, <i>Public Defender</i> Greg Brigham, <i>Adapt</i> Jerry Chartier, <i>Lay Citizen / Former OSP</i> Tracy De Pew, <i>Cow Creek Tribe</i> Aric Fromdahl, <i>Juvenile Department</i> Joe Garcia, <i>Community Corrections (Vice Chair)</i> Allen Hobson, <i>City of Winston</i></p>	<p>Gary Klopfenstein, <i>Roseburg Police Chief</i> William Marshall, <i>Presiding Judge</i> Nikki Messenger, <i>Roseburg City Manager</i> Lt. Steve Mitchell, <i>Oregon State Police (non-voting)</i> Teresa Mutschler, <i>Douglas Public Health Network</i> Sean Negherbon, <i>City of Myrtle Creek</i> Melanie Prummer, <i>Battered Persons Advocacy</i></p>
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Members Absent:

<p>Cherie Barnstable, <i>Compass Behavioral Health (non-voting)</i> Theresa Haworth, <i>Oregon Youth Authority (non-voting)</i></p>	<p>John Hanlin, <i>Sheriff</i> Adam Jones, <i>City of Glendale</i> Mike Nores, <i>Douglas CARES</i> Rick Wesenberg, <i>District Attorney</i></p>
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Others Present

<p>Bridget Budbill, <i>Criminal Justice Commission</i> Frances Burge, <i>Judge</i> Sue Goldberg, <i>Umpqua Health Alliance</i> Melissa Heard, <i>VA Health Behavior Coordinator</i> Mari Hernandez, <i>DHS</i> Jodee Jackson, <i>District Attorney's Office</i> Thomas Maxwell, <i>Trial Court Administrator</i></p>	<p>Melissa McRobbie-Toll, <i>LPSCC Coordinator</i> Jerry O'Sullivan, <i>Adapt</i> Paul Robertson, <i>Adapt Corrections</i> Jennifer Smith, <i>DHS</i> Gregory Straub, <i>VA Police Chief</i> Robert Wilson, <i>Treatment Court Coordinator</i></p>
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MEETING MINUTES

LPSCC Chair Chris Boice called the meeting to order at 11:33 a.m. with a quorum present.

Meeting minutes approval

- **December LPSCC minutes:** Tracy DePew moved to approve the minutes from the Dec. 3, 2019, LPSCC meeting. Jerry Chartier seconded. *Motion passed unanimously.*

1. WELCOME & INTRODUCTIONS

Chair Boice thanked Judge Frances Burge for her service on LPSCC and welcomed Judge William Marshall, who is now a LPSCC member as Douglas County’s new Presiding Judge.

2. UPDATES

- **Mobile Crisis grant (Coordinator)** – One of the two Mobile Crisis counselors has transitioned to another role within Compass. Efforts are underway to hire a replacement and return the program to full functionality. A stakeholder meeting was held Dec. 18.
- **Sobering Center (Greg Brigham/Jerry O’Sullivan)** – Adapt has secured a former recycling facility on Diamond Lake Boulevard as a site for a Sobering Center. Plans to renovate the building are moving forward. In the meantime, Adapt is applying for a new statewide grant for sobering centers authorized by HB 2339 and requested a LPSCC letter of support for the application. Chair Boice read the letter out loud. *ACTION: Nikki Messenger moved to approve the letter of support. Allen Hobson seconded. Motion passed unanimously.*
- **Behavioral Health Subcommittee/Connecting Point (Coordinator)** – Dane Zahner of HIV Alliance gave Subcommittee members an abbreviated naloxone training at the last meeting. HIV Alliance provides naloxone trainings to agencies at no cost. Interested parties can contact Mr. Zahner at dzahner@hivalliance.org. The Connecting Point continues to operate out of the Dream Center on Monday mornings. An attempt was made to move it to the Presbyterian Church next door but turnout was extremely low.
- **Housing Subcommittee (Subcommittee Chair Allen Hobson)** – The Subcommittee held a joint meeting with HTAG on Jan. 8 at United Way. The meeting was attended by guest speakers Connor McDonnell of Oregon Housing & Community Services (OHCS) and Bridget Budbill of the Criminal Justice Commission. Mr. McDonnell highlighted \$3.5 million in state funding that will become available in the spring for the creation of shelter units. The JRI-funded Transitional Housing Program is continuing into the 2019/21 biennium. Douglas County spent all about \$1,490 of the \$24,000 allocated to that program in 2017/19. The program provides up to \$1,500 in rental assistance to RSAT graduates for a period of up to six months. The process has been simplified; participants now have their landlords sign a one-page form that acts as a voucher. The Court notifies the County of the rental-assistance request and the County cuts a check to landlords. The process is overseen by the LPSCC Coordinator.
- **Supportive Housing Team (Jerry O’Sullivan)** – A Douglas County team consisting of Adapt, NeighborWorks Umpqua, the Housing Authority and UCAN is participating in a 5-month training to learn best practices for developing supportive housing and using it to help transition people out of homelessness. The first phase will involve a goal of creating at least 25 units by mid-2021. The

second phase will involve efforts to develop about 30 additional units. This will be permanent supportive housing; individuals who are successful in the housing can stay as long as they like.

- **Available housing units (Jerry Chartier)** – Jerry Chartier, who is a principal broker with Berkshire Hathaway, shared information on two properties he said could be converted into housing to transition people out of homelessness. One property is located at 747 Mosher St.; the other is a former church at 132-152 Rifle Range Road.
- **IMPACTS (Behavioral Health Justice Reinvestment) grant (Coordinator/Sue Goldberg)** – Douglas County has assembled a steering group to pursue a new \$10 million state-grant funding stream known as IMPACTS. The funding will be granted to four communities statewide to assist people with mental illness who cycle in and out of the Jail and emergency room. The steering group has begun gathering some data on frequent system utilizers, starting with people who were booked into the Douglas County Jail four or more times in 2019. Sue Goldberg of Umpqua Health Alliance shared some data she compiled about those frequent Jail users. Highlights included the following:
 - Of those individuals booked 4+ times, 212 were UHA members (Ms. Goldberg’s analysis includes only those UHA members)
 - Among that group, the top Jail utilizer was booked into Jail 19 times in 2019
 - The highest Emergency Department utilizer had 27 ED visits
 - Total medical cost of these frequent-utilizer UHA members was \$679,227 and total Jail cost was \$1,779,978; the combined total cost was \$2,459,204
- **LPSCC website (Coordinator)** – Douglas County LPSCC and Subcommittee minutes are now archived on the LPSCC website.

3. GUEST PRESENTER: BRIDGET BUDBILL, CRIMINAL JUSTICE COMMISSION

Bridget Budbill of the Criminal Justice Commission (CJC) serves as grant manager for the IMPACTS program and is also the CJC’s point person on pretrial reform. Her presentation focused on pretrial. Highlights included the following:

- **Outreach** - Ms. Budbill is reaching out to counties throughout Oregon to let them know what to expect on the state level in terms of pretrial reform efforts for the coming months and the 2021 Legislative session.
- **Task force** - The statewide Public Safety Task Force was convened in 2017 with the goal of making recommendations that will form the basis of a pretrial bill. There are three subcommittees: statutory, data/evaluation and domestic violence/victims’ rights. The Legislature has tasked this group with studying security release in Oregon, focusing on reducing racial and ethnic disparity in pretrial incarceration. Nominations are being accepted for additional task force members.
- **Jail data systems** - Oregon jails use 16 different data systems (the one used in Douglas County is EIS). The systems don’t communicate with each other, so it is difficult to gather statewide Jail data.
- **Pretrial staff** - There are currently 11 counties in Oregon with pretrial staff under the Sheriff’s Office or Community Corrections. Three judicial districts have release-assistance staff; two counties have hybrid programs.

- **Lawsuits** - Civil rights groups have been suing counties over bail practices and have been winning in court. Central to those cases is that the custody status of defendants with similar charges, criminal backgrounds and bail amounts is determined by wealth and ability to make bail.
- **Questions** - Questions posed by LPSCC members included whether there will be blanket policies that prohibit holding people for certain low-level crimes, and whether counties will have flexibility to create their own rules. Ms. Budbill said most details are still to be determined and the task force is seeking input from counties. She said there will likely be an effort to eliminate bail schedules.
- **Timeline** – There will likely be a pretrial bill in 2021. The next full Public Safety Task Force meeting is in March. Interested parties can call in to task force and subcommittee meetings. The Governor has requested recommendations from the task force in April.

4. RSAT Program

Chair Boice gave an overview of the proposal to contract out RSAT beds to other counties. RSAT stands for Residential Substance Abuse Treatment and is a 120-day in-Jail treatment program. Capacity is 18 people (six women and 12 men). The draft proposal, which was distributed to LPSCC members in advance of the meeting, calls for the beds to be rented out at a rate of \$150 per day.

Dan Bouck voiced a concern that years ago, there was a wait list to get into RSAT; the delays to enter the program were as long as a couple of months. He asked how it could be guaranteed that there would be room for every eligible Douglas County inmate interested in the program. Chair Boice said that in recent years the program has often been less than half full, but that if Douglas County inmates' access to RSAT were affected by the bed-contracting, adjustments would need to be made to the contracting program.

MOTION: Judge Marshal moved to approve the proposal as a recommendation. Joe Garcia seconded.

DISCUSSION: Dr. Brigham expressed concern with approving a specific per-day bed price, saying he would prefer to approve a pricing formula and have the final price based on the actual cost. Gary Klopfenstein recommended defining what is meant by "significant medical costs." Nikki Messenger recommended specifying the hourly rate for RSAT deputies. Chair Boice said those points and other specifics will be addressed before contracts are signed.

VOTE: Motion passed. Dan Bouck voted "no."

Coordinator shared that RSAT treatment, provided by Adapt, has historically been funded by both Justice Reinvestment (JRI) grant funding and separate federal grant funding that also comes through the CJC. This biennium, \$367,000 in JRI funding has been allocated to Adapt for RSAT treatment, which covers the entire cost of the treatment for 2019/21. If Adapt were to pursue the federal funding, that funding could potentially replace some of the JRI money, enabling Douglas County to reallocate the JRI funding to other programs.

ACTION: Judge Marshall moved to pre-authorize LPSCC approval of any future application for this funding. Allen Hobson seconded. ***Motion passed unanimously.***

5. JUSTICE REINVESTMENT (JRI)

Coordinator gave an overview of how Douglas County's JRI money was allocated for the 2019/21 biennium, then shared the following points:

- **Unspent funds** - The following unspent-fund amounts from the 2017/19 biennium were remitted to the CJC: \$63,822.28 from the Supplemental JRI program (DDA focused on downward-departed cases); \$24,000 that had been allocated to Umpqua Valley Public Defender (UVPD ran into some insurance snags); \$1,490 from the Transitional Housing program; and \$1.38 from the LPSCC Coordinator supply fund.
- **Coordinator funding** – Ian Davidson of the CJC has informed Douglas County that there may be leftover funds from the federal grant that was used to hire six LPSCC Coordinators statewide in 2017. Some of that leftover funding may be given to Douglas County to help fund the Coordinator position here.

Coordinator showed LPSCC members the CJC's data dashboards and reviewed Douglas County's most recent prison-usage trends. The JRI semiannual narrative progress report includes details on those trends. The report must be approved by LPSCC.

ACTION: Tracy De Pew moved to approve the JRI progress report. Sean Negherbon seconded. ***Motion passed unanimously.***

6. VA CIRT PROGRAM

Roseburg Veterans Affairs Police Chief Gregory Straub and Melissa Heard, VA Health Behavior Coordinator, told LPSCC members about the VA's new Critical Incident Response Team (CIRT). The program launched following a traumatic incident that negatively affected many VA staff members. The program consists of about 25 trained personnel who can respond and provide assistance/support following occurrences such as shootings, fires, earthquakes or other critical incidents. The CIRT promotes self-care and offers individual and group debriefings and other services aimed at helping people navigate the emotional aftermath of a stressful event. A CIRT response can be requested through Chief Straub (Gregory.straub@va.gov). A critical incident doesn't have to be large in scale to qualify for CIRT assistance.

7. MEMBER UPDATES

Member updates were abbreviated due to lack of time:

- **Jerry Chartier, Citizen** – Jerry Chartier shared information about a funding option made available through a law that took effect in 2004. The law allows principal brokers and escrow agents to place client trust funds into interest-bearing accounts where the interest is directed to public benefit corporations to distribute to low-income first-time home buyers or developers of affordable housing. Mr. Chartier highlighted this program as a possible funding stream for adding affordable housing and getting more individuals housed.

Adjournment: *Meeting adjourned at 12:58 p.m.*

Next Meeting: *Tuesday, April 7, 2020, 11:30 a.m.*

DRAFT