



## Douglas County Local Public Safety Coordinating Council (LPSCC)

Cow Creek Tribe Government Office  
2371 NE Stephens St., Roseburg  
Tuesday, Dec. 3, 2019, 11:30 a.m.

### MEETING MINUTES

**Members Present:**

<p>Cherie Barnstable, <i>Compass Behavioral Health (non-voting)</i></p> <p>Chris Boice, <i>Commissioner (Chair)</i></p> <p>Dan Bouck, <i>Public Defender</i></p> <p>Greg Brigham, <i>Adapt</i></p> <p>Frances Burge, <i>Presiding Judge</i></p> <p>Jerry Chartier, <i>Lay Citizen / Former OSP</i></p> <p>Tracy De Pew, <i>Cow Creek Tribe</i></p> <p>Aric Fromdahl, <i>Juvenile Department</i></p> <p>Joe Garcia, <i>Community Corrections (Vice Chair)</i></p>	<p>Allen Hobson, <i>City of Winston</i></p> <p>Gary Klopfenstein, <i>Roseburg Police Chief</i></p> <p>Nikki Messenger, <i>Roseburg City Manager</i></p> <p>Lt. Steve Mitchell, <i>Oregon State Police (non-voting)</i></p> <p>Teresa Mutschler, <i>Douglas Public Health Network</i></p> <p>Sean Negherbon, <i>City of Myrtle Creek</i></p> <p>Mike Nores, <i>Douglas CARES</i></p> <p>Melanie Prummer, <i>Battered Persons Advocacy</i></p> <p>Rick Wesenberg, <i>District Attorney</i></p>
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**Members Absent:**

<p>Theresa Haworth, <i>Oregon Youth Authority (non-voting)</i></p>	<p>John Hanlin, <i>Sheriff</i></p> <p>Adam Jones, <i>City of Glendale</i></p>
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**Others Present**

<p>Carol Eck, <i>Mercy Medical Center</i></p> <p>Wayne Ellsworth, <i>S. River Community Health Ctr.</i></p> <p>Brett Johnson, <i>Consultant for Cow Creek Tribe</i></p> <p>Janeal Kohler, <i>Housing Authority</i></p> <p>William Marshall, <i>Judge</i></p> <p>Melissa McRobbie-Toll, <i>LPSCC Coordinator</i></p>	<p>Jerry O’Sullivan, <i>Adapt</i></p> <p>Capt. Ted Phillips, <i>Oregon State Police</i></p> <p>Paul Robertson, <i>Adapt Corrections</i></p> <p>Ann Marie Simmons, <i>Judge</i></p> <p>Robert Wilson, <i>Treatment Court Coordinator</i></p> <p>Dane Zahner, <i>HIV Alliance</i></p>
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### MEETING MINUTES

LPSCC Chair Chris Boice called the meeting to order at 11:37 a.m. with a quorum present.

<p><b>Meeting minutes approval</b></p>	<ul style="list-style-type: none"> <li>• <b>August LPSCC minutes:</b> Tracy DePew moved to approve the minutes from the Aug. 6, 2019, LPSCC meeting. Chair Boice seconded. <i>Motion passed unanimously.</i></li> </ul>
<p><b><u>1. WELCOME &amp; INTRODUCTIONS</u></b></p> <p>Tracy DePew welcomed the group to the Cow Creek Tribe Government Office and introduced Brett Johnson, former Deputy Chief for Medford police, who is assisting the Tribe in exploring the implementation of a Tribal law enforcement agency.</p>	
<p><b><u>2. UPDATES</u></b></p> <ul style="list-style-type: none"> <li>• <b>LPSCC Coordinator (Chair Boice)</b> – Coordinator Melissa McRobbie-Toll now works solely for Douglas County and commutes to Roseburg twice a week. The position’s funding sources include admin funding under the Mobile Crisis and Specialty Court grants.</li> <li>• <b>Mobile Crisis grant (Coordinator)</b> – The second Qualified Mental Health Professional (QMHP) has completed her training and the Mobile Crisis program is fully operational. Counselors are available to co-deploy with police to calls involving a mental health component from 1:30 p.m. to midnight, seven days a week. LPSCC members and others are invited to a Mobile Crisis stakeholder meeting at the Roseburg Police Department on Dec. 18 to learn more.</li> <li>• <b>Sobering Center (Greg Brigham)</b> – Adapt has secured a facility on Diamond Lake Boulevard for a Sobering Center, and is working with an engineer on a floor plan. Letters of commitment have been received from the City of Roseburg for \$50,000; the County for \$50,000; Umpqua Health Alliance for \$100,000; and the City of Sutherlin for \$5,000. Myrtle Creek has also voiced an interest in contributing, and Adapt is contributing another \$50,000. The annual operating cost is estimated at \$350,000, and a funding gap of about \$100,000 remains. Partners are hopeful that new state funding authorized by HB 2339 will fill this gap.</li> <li>• <b>Housing Subcommittee (Coordinator / Janeal Kohler)</b> – Douglas County is pursuing state grant funding for new supportive housing through a team that consists of Adapt, UCAN, NeighborWorks Umpqua and the Housing Authority. The team’s application to participate in technical-assistance training was accepted and ranked fifth-strongest application in the state. The training is in monthly 2-day sessions over five months. Teams participating in the training will be prioritized for funding down the line.</li> <li>• <b>IMPACTS (Behavioral Health Justice Reinvestment) grant</b> – Douglas County has assembled a steering group to pursue a new \$10 million state-grant funding stream known as IMPACTS, or Behavioral Health Justice Reinvestment. The funding will be granted to four communities statewide to assist people with mental illness who cycle in and out of the Jail and emergency room. Steering group will meet next on Dec. 5.</li> </ul>	
<p><b><u>3. TRANSITIONAL HOUSING FUND</u></b></p>	

During the 2017/19 biennium, LPSCC allocated \$24,000 in Justice Reinvestment grant funding to a new Transitional Housing Program that provides rental assistance to RSAT graduates during the months following their release from Jail. The deadline to spend that funding is Dec. 30 (or it will be remitted to the state). About \$8,000 remains. Chair Boice proposed continuing to spend that funding as outlined in the Housing Subcommittee recommendations previously approved by LPSCC and, as the deadline nears, to allocate any unspent funds to TrueNorth Star Ministries to help cover the cost of transitional housing that was previously provided to the target population but was never paid for by the resident or a program.

**ACTION:** Allen Hobson moved to adopt Chair Boice’s proposal. Rick Wesenberg seconded. *Motion passed unanimously.*

#### **4. JUSTICE REINVESTMENT (JRI) UPDATES & VICTIMS’ SERVICES FUNDING**

The following updates were provided by Chair Boice and Coordinator:

- **Regular JRI (formula-based)** – Douglas County was fully funded under the formula Justice Reinvestment grant. However, because the County has fewer people under felony supervision than it used to, the County received less under the JRI formula this biennium for programs and victims’ services. Meanwhile, deputy position costs have increased.
- **Solutions to shortage** – LPSCC JRI Subcommittee opted to address the JRI funding shortage by removing JRI funding for LPSCC Coordinator and reducing the amount allocated to the RSAT Liaison/Release Assistance Officer position, with the goal of replacing that funding by contracting out RSAT beds to other counties. Adapt scaled back its budget for RSAT treatment to help with the shortfall.
- **Contracting RSAT beds** – Coos County officials took a tour and have expressed interest. LPSCC Coordinator is meeting with involved entities (Jail, Adapt, Courts) to develop draft protocol for contracting out beds. Other counties that may be interested include Jackson and Josephine. The cost would be about \$150/day. Douglas County inmates would have priority. Participants from other counties would be taken back to their counties of origin upon release. It would be up to participating counties whether to offer after care through Drug Court, as Douglas County does. Joe Garcia said there would be value in comparing success rates of RSAT participants who receive after care vs. those who do not.
- **Supplemental JRI (competitive)** – More counties applied for Supplemental funding this biennium, so each county received a smaller slice of the pie. The cost of the Supplemental DDA position has increased.
- **Unspent funds** – Douglas County can’t roll over unspent funds to the next biennium, according to the CJC. Funds must be spent before Dec. 30 or be remitted to the state. Unspent funds include: \$24,000 allocated to UVPD; approximately \$63,000 for Supplemental JRI; \$142 for Coordinator supplies; and about \$8,000 for the Transitional Housing Program. Chair Boice has reached out to Ian Davidson at the CJC to inquire about whether there is a chance Douglas can retain its unspent Supplemental funds. Coordinator will spend remaining supply funds before the end of December.

Funds allocated to UVPD will likely be remitted to the state due to insurance complications that held up the contracting process.

- **Comparison chart** – Coordinator shared the following breakdown of 2019/21 JRI and Supplemental JRI funding compared to 2017/19:

**Regular Justice Reinvestment Grant (formula-based)**

Douglas County JRI grant amount 2017/19 - \$1,642,267

Douglas County JRI grant amount 2019/21 - \$1,535,730.62

<b>PROGRAM</b>	<b>JRI allocation 2017/19</b>	<b>JRI allocation 2019/21</b>
<b>RSAT deputies</b>	\$588,333 (need \$732, 986 to fully fund these positions for 2019/21)	\$732,986
<b>RSAT treatment</b>	\$450,000	\$367,046
<b>RSAT Liaison/Release assistance officer</b>	\$246,627 (need \$273,396 to fully fund this position for 2019/21)	\$108,167.70
<b>.5 DDA for Specialty Court prosecutions</b>	\$108,658	\$103,886 ( <i>Finance: DDA position cost went down due to personnel changes</i> )
<b>Transitional Housing Program</b>	\$24,000	\$24,000
<b>Public Defender</b>	\$24,000	\$0
<b>LPSCC Coordinator</b>	\$928 (supplies)	\$0
<b>Victims' services (required 10 percent)</b>	\$164,227	\$153,573
<b>3 percent remitted to state for evaluation</b>	\$49,268.01	\$46,071.92
<b>TOTAL</b>	<b>\$1,656,041.01*</b>	<b>\$1,535,730.62</b>

\* Amount includes \$13,774 in carryover funding from 2015/17

**Supplemental Justice Reinvestment Grant (formula-based)**

Douglas County 2017/19 Supplemental grant amount – \$298,880

Douglas County 2019/21 Supplemental grant amount - \$252,501

<b>PROGRAM</b>	<b>Supplemental Allocation 2017/19</b>	<b>Supplemental Allocation 2019/21</b>
DDA in Community Corrections	\$268,992	\$228,923.62
Victims' services (required 10 percent)	\$29,888	\$23,577.71
<b>TOTAL:</b>	<b>\$298,880</b>	<b>\$252,501.33</b>

**Victims' Services Funding:** Ten percent of both JRI and Supplemental JRI are required to go toward victims' services providers. In Douglas County, those providers are Battered Persons' Advocacy (BPA) and Douglas CARES. *Prior to the meeting, Chair Boice requested that both organizations present proposals to LPSCC on how to allocate the 10 percent.*

- **Melanie Prummer, BPA** – JRI funds will be used as a match to Victims of Crime Act (VOCA) funds that help pay for a partnership with law enforcement and making the 24/7 hotline increasingly accessible to survivors and the community. BPA now has an agreement with five city police departments. The project will sustain legal advocacy to survivors of domestic violence, sexual assault, stalking and human trafficking. A full-time advocate will be hired and the funding will help sustain a bilingual/bicultural legal advocate. BPA also plans to hire a coordinator for the Family Violence Task Force with new Violence Against Women Act funding. Last year, BPA answered more than 4,000 crisis calls. *BPA requested \$87,966 in JRI victims' services funding.*
- **Mike Nores, Douglas CARES** – CARES has seen a recent 100 percent increase in the number of forensic interviews it has conducted. Medical evaluations have increased by about 60 percent. The added number of victims means higher personnel costs. CARES is starting a program with the Juvenile Department focused on sexually trafficked individuals. CARES is hiring a woman who has a decade's worth of experience working with sexually trafficked teens. *CARES did not have a specific "ask" for JRI victims' services funding.*
- **Available funding** – Douglas County has \$153,573.18 in regular JRI funding for victims' services and an additional \$23,577.71 in Supplemental JRI funding, for a total of **\$177,150.89** in victims' services funding to be divided between BPA and CARES.

**ACTION:** Chair Boice thanked Melanie Prummer and Mike Nores for working so cooperatively together, and made a motion to allocate the requested **\$87,966 to BPA** and the remaining **\$89,184.89 to CARES**. Allen Hobson seconded. *Motion passed unanimously.*

## **5. NEW LPSCC MEMBERS**

- **Judge William Marshall** – Judge William Marshall will be the new Presiding Judge starting in January. Judge Marshall will be replacing Judge Burge on LPSCC. **ACTION:** Chair Boice moved to change the LPSCC Presiding Judge voting member to Judge Marshall. Joe Garcia seconded. *Motion passed unanimously.*
- **Nikki Messenger** – New Roseburg City Manager Nikki Messenger replaces former City Manager Lance Colley. **ACTION:** Chair Boice moved to appoint Ms. Messenger to LPSCC. Rick Wesenberg seconded. *Motion passed unanimously.*

## **6. SUBCOMMITTEE MEMBERSHIP**

Coordinator shared draft membership lists for the LPSCC Housing Subcommittee and LPSCC Behavioral Health Subcommittee. The lists were developed based on attendance overtime. To date, the subcommittees have not had a formal roster. Cow Creek Tribe noted that Sarah Thompson will no longer be the Tribe's representative on the Housing Subcommittee. With 20 members on the Behavioral Health roster and 15 on the Housing roster, LPSCC members expressed concern about difficulty in achieving a quorum. All Subcommittee votes are recommendations to be considered by the full LPSCC.

**ACTION:** Chair Boice made a motion to approve the membership lists and require that during subcommittee meetings it takes only a majority of those in attendance to approve any recommendations. Jerry Chartier seconded. *Motion passed unanimously.*

## **7. LPSCC ANNUAL SURVEY**

Coordinator requested LPSCC's input on several questions in the LPSCC annual survey distributed by the Criminal Justice Commission. Coordinator will submit survey answers that reflect the group's input.

## **8. AGENCY UPDATES**

- **Joe Garcia, Community Corrections** – Department is facing an approximately \$3.4 million shortfall. Staffing level is down to 16 POs, with one out on medical leave. Several positions are vacant. Supervision level is down over 200 cases; the drop is mostly related to a low number of misdemeanor possession cases. Reductions have the potential to impact services and eventually the department's jail-bed contract. Douglas County is one of two "opt out" counties in Oregon where Community Corrections is run by the state Department of Corrections.
- **Melanie Prummer, Battered Persons' Advocacy** – Organization will be changing its name in the near future. The three names under consideration are: Journey to Peace, Peace at Home and Center for Hope.
- **Greg Brigham, Adapt** – Adapt has seen a sharp decline in the number of probationers showing up for Adapt Corrections treatment, and as a result will soon be lowering capacity. Adapt's Madrone campus now has two full-time Primary Care providers, and space is being added for up to three

more provider teams. Last week, Genoa Pharmacy opened at the campus. The pharmacy specializes in behavioral health care.

**Adjournment:** *Meeting adjourned at 1:08 p.m.*

**Next Meeting:** *Tuesday, Feb. 4, 2019, 11:30 a.m.*