



Douglas County Local Public Safety Coordinating Council (LPSCC)

Umpqua Room, Roseburg Police Department,
700 S.E. Douglas Ave., Roseburg
Tuesday, Aug. 7, 2018, 11:30 a.m.

MEETING MINUTES

Members Present:

Cherie Barnstable, <i>Compass Behavioral Health</i>	Gary Klopfenstein, <i>Roseburg PD</i>
Dan Bouck, <i>Public Defender</i>	Lt. Steve Mitchell, <i>Oregon State Police (non-voting)</i>
Greg Brigham, <i>Adapt</i>	Sean Negherbon, <i>City of Myrtle Creek</i>
Frances Burge, <i>Presiding Judge</i>	Melanie Prummer, <i>Battered Persons Advocacy</i>
Jerry Chartier, <i>Lay Citizen / Former OSP</i>	Rick Wesenberg, <i>District Attorney</i>
Lance Colley, <i>Roseburg City Manager</i>	Greg Westbrook, <i>Oregon Youth Authority (non-voting)</i>
Tracy De Pew, <i>Cow Creek Tribe</i>	
Joe Garcia, <i>Community Corrections (Vice Chair)</i>	
Allen Hobson, <i>City of Winston</i>	

Members Absent:

Chris Boice, *Commissioner (Chair)*
Aric Fromdahl, *Juvenile Department*
John Hanlin, *Sheriff*
Adam Jones, *City of Glendale*
Mike Nores, *Douglas CARES*

Others Present:

Marie Dixon, <i>NAMI</i>	Tamara Osborne, <i>County Emergency Communications & Community Engagement Specialist</i>
Kat Griffin, <i>Umpqua Valley Public Defender</i>	Coleen Roberts, <i>NAMI</i>
Kathleen Johnson, <i>Judge</i>	Robin Vogel, <i>Deputy District Attorney</i>
William Marshall, <i>Judge</i>	Robert Wilson, <i>Treatment Court Coordinator</i>
Melissa McRobbie-Toll, <i>LPSCC Coordinator</i>	

MEETING MINUTES

LPSCC Vice Chair Joe Garcia called the meeting to order at 11:40 a.m. with a quorum present. Chair Chris Boice was absent due to a conflict.

Meeting minutes approval	Rick Wesenberg moved to approve the draft minutes from the June 5, 2018, LPSCC meeting. Tracy De Pew seconded. <i>Motion passed.</i>
---------------------------------	--

1. SUBCOMMITTEE & OTHER UPDATES

LPSCC Coordinator Melissa McRobbie-Toll provided the following updates:

- **Second Chance Tour** - This statewide tour organized by the Governor’s Re-Entry Council and Dave’s Killer Bread is coming to Roseburg next month. The event, aimed at educating businesses on the benefits of hiring people in re-entry, will take place from 9 a.m. to noon at the Douglas County Fairgrounds. LPSCC members are encouraged to attend. The event is free, but advance registration is required at <https://www.eventbrite.com/e/oregon-second-chance-tour-roseburg-workshop-tickets-47278426045>
- **LPSCC Housing Subcommittee** - The Subcommittee has developed a list of existing transitional housing for service providers and is developing a second list geared toward individuals seeking housing.
- **LPSCC Behavioral Health Subcommittee** - The Subcommittee has developed a resource card that can be folded up to wallet-size. This will be given to inmates releasing from jail and will also be distributed by service providers and law enforcement agencies. Initial printing was paid for by NAMI, and Marie Dixon has been distributing hard copies. Adapt South River Community Health Center staff have begun doing jail in-reach on Fridays to help inmates who are about to be released reactive their OHP. A Sequential Intercept Mapping (SIM) has been scheduled for Oct. 17, and an official invite will be sent out shortly. There is no update on the Bureau of Justice Assistance grant application for mobile crisis. NAMI’s Coleen Roberts told the group about a Crisis Intervention Team (CIT) training that’s coming up on Sept. 17-21. The training teaches first responders skills for interacting with a person in metal health crisis.
- **CSG Behavioral Health JRI effort** - The Council of State Governments has launched a statewide effort to persuade the Legislature to create a Behavioral Health Justice Reinvestment program, similar to the existing JRI program but focused on the intersection of behavioral health and criminal justice. As part of this effort, the CSG is working with counties to collect data on frequent system users. Douglas County has agreed to participate at “engagement level 2,” which involves sharing jail and other data. CSG reps Ben Shelor and Steve Allen visited Roseburg on July 16 to meet with a small group about this. LPSCC Coordinator will keep LPSCC informed on these efforts.
- **LPSCC survey results** - Coordinator shared the results of the survey administered at the June LPSCC meeting. Some highlights: “Behavioral Health” was overwhelmingly the most pressing public safety issue as prioritized by LPSCC members; sharing information at meetings is valuable; and there was a preference that more voices be heard. LPSCC will revisit this document down the line.

2. JUSTICE REINVESTMENT PROGRESS REPORTS

Douglas County received \$1.6 million in state Justice Reinvestment funding for the 2017/19 biennium. That money is being used to fund jail staff for the Residential Substance Abuse Treatment (RSAT) program in the jail (\$588,333); RSAT alcohol and drug treatment services (\$450,000); an RSAT liaison deputy/release assistance officer (\$246,627); a half-time specialty court prosecutor (\$108,658); public defender services for RSAT (\$24,000); transitional housing assistance for RSAT graduates (\$24,000); and LPSCC Coordinator office supplies (\$928). Ten percent of the \$1.6 million is required to go to victims' services organizations, and LPSCC allocated \$92,000 to Douglas CARES and \$72,227 to Battered Persons' Advocacy.

Douglas County also received \$298,880 in Supplemental Justice Reinvestment funding. This is a new funding stream approved by the Legislature late in last year's session to support new programs focused on offenders with downward-departure cases. The bulk of that funding (\$268,992) pays for a downward-departure-focused Deputy District Attorney who is housed at Community Corrections. Ten percent supports victims' services (\$15,057.50 to Douglas CARES and \$14,830.50 to Battered Persons' Advocacy).

The Criminal Justice Commission (CJC) requires counties to prepare semiannual reports on both programs. The LPSCC Coordinator presented some key details from Douglas County's JRI and Supplemental JRI semiannual reports:

- **Prison usage over baseline** - Douglas County's state prison usage is still "in the red" on the CJC's data dashboards, meaning our prison usage remains above our three-year baseline.
- **Spike in property crime sentences** - First prison sentences for property crimes doubled from 14 in 2016 to 28 in 2017. DDA Robin Vogel is looking into those cases to determine what factors caused that increase.
- **Prison months** - Total prison months increased for both first sentences and revocations. For example, total prison months for first-sentence drug crimes increased from 195 in 2014 to 390 in 2015 and later 553 in 2017. Probation revocations for drug crimes went from a low of 68 in 2012 to 280 in 2017. Property crime revocations jumped from a low of 284 in 2012 to a high of 697 in 2016.
- **Female prison usage** - Female prison usage is up. For example, first sentences for drugs hovered between zero and 3 between 2012 and 2016, then jumped to 7 in 2017. Female jail and prison usage is on the rise all over Oregon.
- **Contributing factors** - Douglas County has a disproportionately high percentage of high-risk offenders (26 percent). A small number of women being sent to prison can result in a visual spike on a data dashboard.
- **RSAT enrollment group** - LPSCC formed an RSAT enrollment working group last year to address low RSAT enrollment. The group's efforts included attorney education, the creation of a flier to insert in inmates' jail mail, and the creation of an informational video. The RSAT program saw a spike in enrollment around the time these efforts began. Rick Wesenberg said there was also a

systemic change involving attorneys and the Court in which may downward-departure cases are now predicated on the defendant entering RSAT.

- **Pending RSAT/Drug Court evaluations** - The Oregon Department of Justice and the Criminal Justice Commission recently visited Douglas County to conduct Correctional Program Checklist evaluations of RSAT and Drug Court. There will be an initial draft report in the next 2-3 weeks.

Supplemental JRI:

- Douglas County's Supplemental JRI program is up and running, and the downward-departure-focused DDA housed in Community Corrections is Robin Vogel. Among other duties, Ms. Vogel is handling all of the violation hearings for the DA's office.
- During the past 6 months, 20 new program participants were approved. Two were revoked and sent to prison, both for violations (rather than new crimes).
- Rick Wesenberg said there have been some positive outcomes, and the Supplemental JRI program has shifted the way the DA's office approaches cases prior to sentencing. Robin Vogel said the program has also changed the way the system considers violations. Joe Garcia said streamlining communication has meant that conversations that used to happen just before walking into court are happening a few days or a week earlier.

Discussion points:

- **Residents or transients?** - Lance Colley wondered if it is possible to find out whether the defendants who were responsible for the spike in property crimes are Douglas County residents. Robin Vogel will look into that. Rick Wesenberg said every crime represents a victim and reflects law enforcement and prosecutors doing their jobs. Dan Bouck wondered how many RSAT participants are Douglas County residents.
- **Prison usage baseline** - Judge Marshall said the prison usage graph that shows Douglas County "in the red" reflects judges, police, prosecutors and defense attorneys doing what the state had previously asked them to do, and that those past actions created an artificially low baseline. Kat Griffin said a couple of years ago the offers UVPD was receiving from the DA's office often involved a "double down" offer; for example, "Serve 18 months up front, or a accept downward departure with 36 months if you're revoked." She said the ensuing revocations are pushing our numbers up over our baseline. Lance Colley said that if we can successfully rehabilitate individuals and change their behavior, that is ideal. But he said if the state reduces funding for counties due to prison usage by individuals who were deserving of a prison sentence, the state's funding matrix may be flawed.
- **More people on supervision** - Joe Garcia said there has been an increase in the number of people on supervision in Douglas County in recent years.

VOTE: Allen Hobson made a motion to accept the JRI and Supplemental JRI progress reports. Greg Brigham seconded. (*Vote occurred at the end of the meeting and Judge Burge had left*). **Motion passed.**

3. COUNTY COMMUNICATIONS SPECIALIST

LPSCC heard a guest presentation from Tamara Osborne, Douglas County's new Emergency Communications & Community Engagement Specialist. Ms. Osborne spent the past 17 years at Umpqua Dairy and has also worked as a speech writer for political candidates. She has been working with department heads and employees to promote the positive things the county is doing. She launched a Board of Commissioners newsletter in April, and set up a countywide Facebook page in May to create a single voice for the county on social media. Content includes employee and department spotlights, and fire updates. Part of her job is to form relationships with community partners and make sure that notices are getting out. LPSCC members are invited to contact her to disseminate information about important issues or upcoming events. She can be reached at tjosborn@co.douglas.or.us

4. COMMUNITY CORRECTIONS PLAN

Joe Garcia presented the Community Corrections biennial plan. The presentation included the following points:

- **State-run CC:** Douglas County became an "opt-out" county in 2004, and our Community Corrections Department is operated by the state Department of Corrections (DOC). This is allowed under state law if the state doesn't fund local Corrections agencies at a baseline level. Linn County is the only other opt-out county in Oregon at this time.
- **Plan approval:** The DOC disperses funds to Corrections agencies based on the number of medium- and high-risk offenders in each county. By statute, each county is responsible for putting together a Community Corrections Plan and bringing it to LPSCC for approval. Since Douglas County's Community Corrections department is under the Community Corrections Division of the Oregon Department of Corrections, Douglas County Community Corrections' plan is directly approved by the DOC. However, Douglas County Community Corrections' intent is to still bring future biennial plans to LPSCC for review and feedback prior to submitting the plans for approval to DOC. Douglas County Community Corrections is also still requesting that LPSCC take formal action to accept the biennial plans when presented.
- **New space:** Corrections has negotiated a 10-year lease on a 5,400-square-foot vacant space near downtown Roseburg to be used for education classes, cognitive behavioral therapy, moral reconnection therapy, employment training, resume writing help, and other services. Connections will be made to local employers, including trucking companies.
- **Jail beds:** Corrections is spending \$3.9 million for 60 local control beds in the jail for the 2017/19 biennium.
- **Payments to county:** Between rent, jail beds and other costs, Corrections is paying the county about 35 percent of its budget.
- **Sex offender treatment:** Corrections averages about 160 sex offenders under supervision. At any given time about 60 are in treatment. Some have completed treatment. Efforts are underway to

streamline communication for the referral process. Typical length of sex offender treatment is 12-18 months.

- **Transitional services:** Corrections is spending \$380,730 on transitional services for the biennium, mostly on transitional housing. This includes high-cost housing for high-risk offenders released from prison as part of the Short-Term Transitional Leave (STTL) program.
- **GPS/Home monitoring:** The budget for these services is \$160,000. Corrections is testing out home monitoring in lieu of jail. Another \$60,000 is budgeted for polygraph services.
- **Measure 57 supplemental funds:** The Legislature provides a pot of funding for working with M57 property offenders. This funding pays for jail beds and items such as Goodwill clothing vouchers, identification documentation and more.
- **Employees:** Corrections has a capacity of 32 employees but currently only 29 posts are filled.

VOTE: Rick Wesenberg made a motion to accept the Community Corrections Plan. Melanie Prummer seconded. *Motion passed.*

6. AGENCY UPDATES

Dan Bouck, Umpqua Valley Public Defender – LPSCC members may be contacted by the Sixth Amendment Society. Douglas County is one of five counties the group is studying to assess defense services.

Tracy DePew, Cow Creek Band of Umpqua Tribe of Indians – The Tribe has hired a full-time crime victims' case manager. The Tribe is about at its capacity for transitional housing. A second contract deputy has been added. There is a trauma-informed care training happening Oct. 2.

Lance Colley, City of Roseburg – Roseburg is opening the library in October.

- Joe Garcia thanked the Judges for providing lunch
- Meeting adjourned at 1:12 p.m.
- **Next Meeting:** Tuesday, Oct. 7, 2018, 11:30 a.m.