



Douglas County Local Public Safety Coordinating Council (LPSCC)

Douglas County Courthouse, Room 311, 1036 SE Douglas Ave., Roseburg
Tuesday, May 23, 2018, noon

MEETING MINUTES

Members Present:

Cherie Barnstable, <i>Compass Behavioral Health</i>	Tracy De Pew, <i>Cow Creek Tribe</i>
Chris Boice, <i>Commissioner (Chair)</i>	Joe Garcia, <i>Community Corrections (Vice Chair)</i>
Dan Bouck, <i>Public Defender</i>	John Hanlin, <i>Sheriff</i>
Greg Brigham, <i>Adapt</i>	Adam Jones, <i>City of Glendale</i>
Frances Burge, <i>Presiding Judge</i>	Rick Wesenberg, <i>District Attorney</i>
Jim Burge, <i>Roseburg Police Chief</i>	

Members Absent:

Jerry Chartier, *Lay Citizen*
 Lance Colley, *Roseburg City Manager*
 Aric Fromdahl, *Juvenile Department*
 Allen Hobson, *City of Winston*
 Lt. Steve Mitchell, *Oregon State Police (non-voting)*
 Sean Negherbon, *City of Myrtle Creek*
 Mike Nores, *Douglas CARES*
 Melanie Prummer, *Battered Persons Advocacy*
 Greg Westbrooks, *Oregon Youth Authority (non-voting)*

Others Present:

Gary Klopfenstein, <i>Roseburg PD</i>	Ann Marie Simmons, <i>Judge</i>
Melissa McRobbie-Toll, <i>LPSCC Coordinator</i>	Robert Wilson, <i>Treatment Courts Coordinator</i>
Teresa Mutschler, <i>Douglas Public Health Network</i>	Andrea Zielinski, <i>Sheriff's Office</i>

MEETING MINUTES

Chair Boice called the meeting to order shortly after noon with a quorum present.

1. BJA JMHCP GRANT LETTER OF SUPPORT

The purpose of this meeting was to vote on whether LPSCC should approve a letter of support for a Bureau of Justice Assistance Justice and Mental Health Collaboration Program grant application being submitted by the City of Roseburg via the Roseburg Police Department in collaboration with Adapt/Compass.

The grant proposal calls for \$750,000 in BJA grant funding to launch a mobile crisis program in and around the City of Roseburg that would operate 12 hours a day, 7 days a week. The bulk of the grant funding would be used by Adapt/Compass Behavioral Health to hire two Qualified Mental Health Professionals (QMHPs) to co-deploy with law enforcement to incidents involving an individual with mental illness. The goal would be to help de-escalate situations and to divert mentally ill individuals from jail when safe and appropriate. Compass would provide \$150,000 in matching funds.

LOCATED AT COMM MH PROGRAM MADRONE. ONELINE. WE HAVE SOME CRISIS FUNDS AVILABLE. TIED UP IN DOING PRECOMMITMENT INVESTIGATIONS. FREE UP 2 PEOPLE. ONE PERSON WOULD COVER. DROP WHAT YOU'RE OING, DEPLOY WHEN A CALL COMES IN. WITH THE RIDE-ALONGS. GAINING CONFIDENCE AND TRAININGS. SITUATION. CREATE ANYTHING UNSAFE. GET TO THIS CODEPLOYMENT MODEL WHEN TEHRE IS A MH ISSUE INVOLVED. USE SOME OF THOSE RESOURCES. CRISIS, JAIL DIVERSION RESOURCSE. OFFSET. SSATISFY THE OFFSET REQUIREMENT.

GREG – TRYING TO REACH THE DEPLOYMENT MODEL. DON'T KNOW WE WILL BE ABLE TO.

HANLIN – IN A LOT OF CASES WE DON'TK NOW WE NEED MH EXPERT. MAY. . PRIMARY FOCUS.

TRACY – CAHOOTS MODEL – THERE'S A LOT OF ELEMENTS TO IMPLEMENTATION OF THIS. REALLY LOKING AT FROM THE POINT OF DISPATCH. DECISION TO DEPLOY? REQUEST FORM OFFICER? LOST OF TRAINING AND KIND OF WHAT THE WORKFORCE MODEL LOOKS LIKE FOR STAFFING THIS. A LITTLE RIDE-ALONG TIME TO GO UP TO EUGENE. SEE WHAT WORKS AND WHAT DOESN'T WORK. I THINK IF WE'RE GOING TO HAVE A LIMITED SERVICE AREA. I GET THAT . PARITY ISUE. QUESTION ABOUT IT MIGHT ARISE. –

BOICE – WHRE ARE WE GOING TO PUT THEM. NO CRISIS RESPITE. GREG – THIS WON'T COVER THE WHOLE PROGRAM. SOME OF THEM COULD BE ENGAGED. AS TRACY WAS SAYING, WE'LL HAVE A RAMP-UP PERIOD. CONSULTATION FROM THE CAHOOTS. WOULD LIKE TO GET TO THE POINT WHRE WE CAN TRASNPOR FROM THE SCENE. CRISI SRESPOTE.

BOUCK – HOW MANY PEOPLE ARE YOU GOING TO HIRE? IS THAT REALISTIC? GREG – YES. BOUCK – WE'VE HAD A HECK OF A TIME RECRUITING. WE HIRE PEOPLE FROM PORTLAND. GREG – WE'VE BROUGHT IN 60 BH PROF SINCE NOVEMBER 2016. HERE WERE A LOT OF EMPTY POSITIONS. EVALUATORS. DAN – CHALLENGE TO HIRE OFFICERS. AT THIS POINT WE'RE PRETTY MUCH CONTINUOUSLY HIRING. WE'RE ONBOARDING THEM REGULARLY.

BURGE – CONTINUING NOT ONLY HAVING THE OFFICE. HOURSE FOR DROP-IN. GREG – WE WONT' TAKE ANYTHING OFFLINE THAT WERE DOING NOW.

TRACY – MISSING PARTNER: EMS. THEY WOULD BE A KEY TRIGGER POSSIBLY FOR REQUESTING A CRISIS SERVICES.

SHERIFF PARTICIPATION

CAHOOTS ADVISORS – INITIAL CONSULTATION W/OSLC. EMS. – RIDE-ALONGS.

\$300,000 PER YEAR.

DAN – CAHOOTS. IF WE HAVE A LICENSED THERAPIST. HOW DOES PERSON KNOW THAT THIS IS A CONFIDENTIAL COMMUNICATION WITH THERAPIST? WON'T HAVE DEFENSE COUNSEL THERE – WILL THINGS THEY SAY BE USED AGAINST THEM? ANYTHING THEY SAY IS NOT ADMISSABLE IN COURT. VIOLATING THE CITIZENS RIGHTS.

KLOPF – I DON'T THINK THIS UNIT WOULD BE CALLED UNTIL UNITS ON SCENE. REVERT BACK OVER.

MOVE TO APPROVE. SECONDED BY RICK.

ADAPT ABSTAINS. AYE. ---

RIDING THEY.

WOULD - FROM MY STANDPOINT: OFFICER SAFETY CONCERNS. WHO ARE THESE FOLKS. WHAT TYPE OF TRAINING. NOT ALWAYS THE MOST STABLE FOLKS. TALK ABOUT POSITIONING, INTERACTIONS.

PROBABLY SOME OF MY CONCERNS. LIABILITY AND HOW WE PROCEED. VERY

Screening - For a one-month trial period (March 4-April 4), the jail is administering the Brief Jail Mental Health Screen (BJMHS) at booking. This pilot effort will give an initial idea of how many people with mental illness are passing through our jail

- **Assessments** – If Douglas County were to implement the BJMHS on a permanent basis, we would want to have follow-up mental health assessments available. The Subcommittee is looking into how to provide those assessments.
- **Jail re-entry resource card** – Many people being released from jail are not connected to resources. The Subcommittee is working on creating a wallet-size resource card that can be handed to inmates upon their release.
- **Crisis Team** – The Subcommittee heard a presentation from Compass' Lauralen Perham about Compass' Crisis Team.

- **SIM mapping** – The Subcommittee is also planning to participate in a Sequential Intercept Mapping in the fall. This is a process to create a visual flow chart of the criminal justice system as it relates to those with mental health issues.
- **Monthly column** – LPSCC Coordinator Melissa McRobbie-Toll will begin writing a monthly column on mental health for the News-Review in April. NAMI used to provide a monthly mental health column by Dorothy Moll, but she has stopped writing it. The goal of the column will be to make sure people know about available resources, and to highlight positive efforts including Stepping Up.

Housing Subcommittee (LPSCC coordinator) – The LPSCC Housing Subcommittee has been meeting monthly since December. Here are some developments with that subcommittee:

- Internal list of transitional housing has been created
- Working on creation of second list tailored to those seeking transitional housing
- Subcommittee helped fine-tune Judge Marshall’s Transitional Housing Fund proposal
- Connor McDonnell of Oregon Housing & Community Services to attend April meeting
- New Subcommittee chair is Allen Hobson

Neighborhood watch efforts in Green (Andrea Zielinski) – At the last LPSCC meeting, Green resident Krista Johnson spoke to LPSCC about some of the crime issues in her neighborhood. She was advised to get in touch with the Sheriff’s Office and Andrea Zielinski about starting a neighborhood watch group. Andrea and others from the Sheriff’s Office have since participated in a neighborhood meeting in Green that was well attended. Concerns included abandoned vehicles, and the Sheriff’s Office has been tagging those vehicles for towing. Extra patrols are being conducted in that area, and a neighborhood cleanup effort is underway. A sheriff’s sergeant who lives in Green is active on the neighborhood’s Facebook page, and another community meeting is planned in the next month. Other neighborhood watch efforts are underway in Quines Creek, Sutherlin, Winston and elsewhere. There have been recent reports of “bike bandits with backpacks” stealing property, and witnesses have been snapping photos of them. People are feeling the effects of a Sheriff’s Office that is spread thin.

NeighborWorks Umpqua request for housing vouchers (Lance Colley) – At the last LPSCC meeting, the Council voted to approve a LPSCC letter of support asking the Douglas County Housing Authority to commit up to 20 VASH or other vouchers to a new NeighborWorks Umpqua housing project to create 64 residential units for veterans. Lance Colley updated LPSCC that he and Karan Reed of NeighborWorks have since been in contact with the Housing Authority (HA). They learned that before reallocating any vouchers, the HA would need assurance from the Veterans Administration (VA) that the VA doesn’t need them. With so much transition happening at the VA right now, it is not possible to get that assurance. Having vouchers committed to the project would have helped NeighborWorks in its requests for funding for the project, but the project is still moving forward regardless.

2. RSAT UPDATES & VIDEO

Background: The Residential Substance Abuse Treatment (RSAT) program in the jail is Douglas County's main JRI-funded program. Over the summer, LPSCC began to look at an issue of low enrollment. The program has a capacity of 18 inmates (12 males and 6 females), but enrollment had been hovering at about a third of that or less. In August, LPSCC formed a temporary subcommittee with the goal of boosting RSAT enrollment. The group met four times, and the following actions resulted:

- The group heard from inmates about RSAT's reputation and potential misinformation
- Staff developed a flyer on RSAT and began distributing it to inmates weekly as part of their jail mail
- The group launched a video project to raise awareness about RSAT and eliminate misinformation
- RSAT staff visited a defense bar meeting to increase awareness about the program among attorneys
- Defense attorney Kat Griffin continues to educate her peers on the program and works to ensure they understand how the RSAT referral process works

Result of efforts so far: RSAT enrollment has increased significantly, at times nearing capacity. As of this week, there were 9 people enrolled in RSAT (3 females and 6 males), with four pending sentencing or jail approval. Here are the number of participants entering the RSAT program for each of the past six months (note that this reflects the number of NEW participants, but not the total number of participants, which fluctuates): October – 6; November – 3; December – 2; January - 5; February – 8; March - 4

Video project: The video project was Dan Bouck's idea, and the video is meant for prospective RSAT participants, attorneys, jail staff, and others. The project is funded with leftover funds within the public defender's office earmarked for drug treatment efforts. LPSCC coordinator obtained quotes from several video production companies, and the group selected Seven13 to produce the video. *LPSCC members viewed a draft edit of the video at the meeting and were asked to send any feedback to the LPSCC coordinator.*

Data discussion: Treatment court coordinator Robert Wilson has extracted data by hand to put together some recidivism data for RSAT clients. The recidivism rate was calculated according to whether an RSAT graduate had new criminal charges filed (as opposed to any new arrests). Robert shared the following data with the group:

- **The one-year recidivism rate for RSAT graduates since 2012 is 10.9 percent**
- **The three-year recidivism rate for RSAT graduates since 2012 is 30 percent**

Robert's data prompted a LPSCC discussion about data needs. The discussion included the following points:

- Joe Garcia said the first step is to increase RSAT enrollment numbers. He also pointed out that as we collect data, it's important to keep in mind that RSAT clients are high-risk individuals, which makes it harder to do "apples to apples" recidivism comparisons.
- Lance Colley said having recidivism data will be helpful as the state examines our Justice Reinvestment-funded programs during the grant application cycle.

- Robert Wilson pointed out that RSAT participants would be in prison if they weren't in the program. Looking at successful graduates' presumptive prison sentences would allow us to calculate how much money we saved the state by rehabilitating these offenders locally.
- Judge Burge said there historically have not been good statistics available on RSAT. She said it is important to know how effective this investment of resources is. Desired data includes: How many people are entering the program? How many are graduating? How many are failing out of the program, and why?
- Robert Wilson said a new database system is being implemented for drug courts and mental health courts statewide. That should make data collection easier.
- Joe Garcia pointed out that some of the JRI funding for RSAT is helping to pay for increased jail staffing to give the jail the capacity to house the program.

4. TRANSITIONAL HOUSING FUND

Background: At its February meeting, LPSCC voted to earmark \$24,000 in leftover Justice Reinvestment (JRI) grant funds for transitional housing and tasked the LPSCC Housing Subcommittee with developing Judge Marshall's proposal to create a transitional housing fund to provide rental assistance to those in re-entry. The Subcommittee and Judge Marshall have revised and fine-tuned the plan as follows:

- **Scope** - The fund would pay for 3 months of rental assistance for individuals transitioning back into the community after graduating from the Residential Substance Abuse Treatment (RSAT) program.
- **Eligibility** – Participants must have graduated from RSAT and be enrolled in Drug Court, the RSAT after-care program.
- **Assistance amounts** - The amounts would taper down each month, with payments of \$200 the second month; \$150 the third month; and \$100 the fourth month.
- **Administration** - Individuals could choose where they want to live, and the fund would be administered through UCAN, which would pay landlords directly.
- **Estimated cost** – Roughly 1-2 people graduate from RSAT each month. With about 15 months left in the biennium by the time the program gets started, and at a rate of 2 new participants per month receiving \$450 each, projected program expenditures would be around \$13,500. That would be well within the \$24,000 budget and would provide a buffer to prevent cost overruns.
- **Continuation** – As the end of the biennium nears and JRI discussions begin, the program's effectiveness would be evaluated and there would be a determination on whether to continue it.

Amendment: The fund was initially slated to provide rental assistance for months 2, 3 and 4 after an inmate's release due to an assumption that Community Corrections pays for the first month. Joe Garcia clarified that Corrections doesn't always pay for the first month. The proposal was amended to allow the fund to be used for months 1-3 in cases where Corrections doesn't pay the first month's rent.

Note: *Lance Colley made a motion that LPSCC approve the amended housing fund proposal. Judge Burge seconded. Motion passed unanimously.*

5. MISCELLANEOUS

- **Resilience Summit** - Melanie Prummer told the group about the Resilience Summit 2018, a free event at Seven Feathers Casino on April 25 focused on Adverse Childhood Experiences (ACEs), resilience and Trauma-Informed Care. Keynote presentation by Dr. Kenneth Ginsburg.
 - **Community Corrections hours** – Joe Garcia shared that Community Corrections is changing its hours for several reasons, including to allow staff to be out in the field more on evenings and weekends. The office will be open from 7:30 a.m. to 5:30 p.m. Monday-Thursday, and from 7:30 a.m. to noon on Fridays.
 - **Recruitment** – Joe Garcia said Corrections is struggling with recruitment and was curious whether other agencies are having the same problem. Others said recruitment is a struggle locally and statewide. Jerry Chartier said he anticipates that attitudes toward law enforcement will improve nationwide in the coming years. Dan Bouck said many people coming out of law school have massive debts and can't afford to work for the Public Defender's office. He also said it's hard to get people to want to move out of the big city and into a rural area.
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- Meeting adjourned shortly before 1 p.m.
 - **Next Meeting:** Tuesday, June 5, 2018, 11:30 a.m. @ Tribal Government Offices